

## Message Text

CONFIDENTIAL

PAGE 01 STATE 043253  
ORIGIN EUR-03

INFO OCT-01 ISO-00 ONY-00 /004 R

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P 260125Z FEB 77  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW PRIORITY

C O N F I D E N T I A L STATE 043253

FOR MATLOCK FROM GARRISON

E.O. 11652: GDS

AGS: OGEN

SUBJECT: OFFICIAL-INFORMAL

1. MOSCOW 2657 LACKED THE DISTRIBUTION LIMITATION  
CAPTION AND WENT ALL OVER TOWN--USIA, CAB, FBO, VO, ETC.  
MOST UNFORTUNATE.

2. ON CIVAIR, WE HOPE THAT POLITICAL LEVEL EXCHANGES  
THAT HAVE NOW BEEN INITIATED WILL LEAD TO A RESUMPTION  
OF TALKS AND-ULTIMATELY-TO A SATISFACTORY AGREEMENT ON  
POOLING OR SOME OTHER FORMULA THAT ENSURES BALANCED  
BENEFITS. IT MAY NOT BE POSSIBLE TO RESUME NEGOTIATIONS  
IN THE IMMEDIATE FUTURE, HOWEVER, BECAUSE OF OTHER  
DEMANDS ON MIKE STYLES' TIME. IF NOTHING COMES OF THE  
POLITICAL-LEVEL EXCHANGES, WE WOULD EXPECT THE SOVIETS TO  
CANCEL US CHARTERS AS OF MARCH 31. WE WOULD PROBABLY  
THEN RESPOND BY CANCELLING SOVIET CHARTERS AND BY CUTTING  
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OUT THEIR WASHINGTON FREQUENCY- PAN AM, AT PRESENT, IS  
PREPARED TO LET THIS HAPPEN IF WE CANNOT GET A GOOD  
AGREEMENT, SO I DON'T THINK THE SOVIETS WILL BE ABLE TO  
USE THEM AS A WAY TO PRESSURE THE USG INTO TAKING A  
SOFTER LINE.

3. ON MARITIME AFFAIRS, WE DO NOT CONSIDER THAT PRESENT

CIRCUMSTANCES JUSTIFY OUR TAKING SUCH A SERIOUS STEP AS RESTRICTING SOVIET ACCESS TO OUR PORTS. THEY ARE STILL SHIPPING GRAIN IN ACCORDANCE WITH UNDERSTANDINGS REACHED IN DECEMBER. WE TAKE THEIR ATTEMPT TO REDEFINE BILATERAL CARGO SERIOUSLY, HOWEVER, AND WE EXPECT A NON-PAPER WILL BE GIVEN TO TOLYA NEXT WEEK STRESSING OUR CONCERN AND CALLING FOR A QUICK RESOLUTION OF THIS PROBLEM.

4. RE MOSCOW 2657 PARA 1, ACTION WAS ASSIGNED TO EUR FOR PUTTING PAPERS TOGETHER BUT NO DECISION ON PARTICIPATION, CONSULTATION ETC. ART SUBSEQUENTLY RAISED AGAIN SPECIFIC QUESTION YOU ASKED ABOUT. NO ANSWER YET. I HAVE NO FEEL. I'M SORRY I HAVE NO ENCOURAGEMENT TO OFFER AND CAN ONLY COUNSEL CONTINUED PATIENCE.

5. I MIGHT PASS ON TWIGS WE ARE BEGINNING TO GET ABOUT SEVENTH FLOOR STYLE. NO APPETITE FOR SUPERFLUOUS READING, EVERYTHING CRISP AND BOILED DOWN TO ABSOLUTE ESSENTIALS, LOTS OF ABBREVIATED TICS ("BULLETS" IN THE CURRENT JARGON). NOT TO SAY THIS SHOULD AFFECT STYLE OF YOUR GENERAL REPORTING, BUT IF YOU HAVE SOMETHING YOU WANT HIM TO READ YOU MIGHT HAVE IT IN MIND.  
VANCE

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## Message Attributes

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**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
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**Executive Order:** GS  
**Errors:** N/A  
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